OVERVIEW

As a follow-up to our February 2023 <u>FAFSA Simplification Pre-Implementation Survey</u>, NASFAA administered a post-implementation Survey in October 2024. The overall results from this survey are presented below. While these survey results provide insights into the experiences of financial aid offices during the implementation of FAFSA simplification for the 2024-25 academic year rollout, we encourage readers to visit NASFAA's <u>FAFSA Simplification Web</u> <u>Center</u> for a full list of resources and historical documentation.

EXECUTIVE **S**UMMARY

NASFAA's initial plan was to compare members' preparedness for FAFSA simplification and their feelings about specific provisions of the FAFSA Simplification Act pre- and post-implementation. We would then compare pre-launch expectations to the reality of implementation and identify best practices for ED and institutions to implement for future significant changes. The troubled rollout of the 2024-25 FAFSA presented new opportunities to also ask members about their experiences with the rollout and how it impacted their students, their financial aid office, and their institution as a whole. This allowed us to add a new goal of sharing feedback with the Department of Education (ED) that they can use to implement any future significant changes, such as the long-overdue reauthorization of the Higher Education Act.

NASFAA asked members in our pre-implementation survey to rate a number of resources from different sources by how helpful they were in helping them prepare for upcoming changes from the FAFSA Simplification Act. In the post-implementation survey, we asked respondents to rate similar resources in terms of how helpful they were in helping them navigate the delays associated with the 2024-25 FAFSA launch. Notably, post-implementation ED guidance was rated "Poor" by just over half (51%) of respondents, versus 16% pre-implementation, highlighting the importance of communication during such high-stakes projects. Comparatively, NASFAA communications via webinars, the "Off the Cuff" podcast, *Today's News* coverage, and our AskRegs service all saw higher ratings of "Excellent" in the post-implementation survey than in the pre-implementation survey.

During the pre-implementation phase, more than 50% of respondents listed staffing shortages, lack of time, lack of guidance from ED, and lack of confidence in student information systems (SIS) providers being ready for the 2024-25 FAFSA as one of their top three anticipated barriers to successful implementation of the FAFSA Simplification Act. In the post-implementation survey, we asked for respondents' top 5 barriers and added several new barriers based on the unplanned-for FAFSA launch delay and associated downstream events. Just one factor, lack of guidance from ED, featured as a top barrier to implementation in both surveys. The late delivery of Institutional Student Information Records (ISIRs), ISIR data integrity issues, and lack of guidance by ED were cited in the top 5 by 60% or more of respondents. The delayed FAFSA release and delayed availability of a corrections process for students were cited in the top 5 by more than 40% of respondents.



When asked in our pre-implementation survey in February 2023 about their confidence in ED's ability to release the 2024-25 FAFSA by October 1, 2024, fewer than 3% of respondents indicated they were completely confident. In the post-implementation survey, only 1% were completely confident ED could release the 2025-26 FAFSA with full functionality (excluding batch corrections) by December 1. Fewer than 5% of respondents indicated they were completely confident in ED's ability to provide any of the 9 deliverables listed for a successful 2025-26 FAFSA implementation, while roughly half of respondents were not confident at all in ED's ability to deliver 5 of the 9 deliverables.

New questions were added to the post-implementation survey to address the impacts of the 2024-25 rollout that could not have been anticipated when we administered our pre-implementation survey. Seventy-three percent of respondents indicated that the issues surrounding the 2024-25 FAFSA rollout contributed greatly to resource shortages in their offices. Only 4% indicated those issues did not impact their offices at all.

Ninety percent of NASFAA member respondents indicated the issues associated with the 2024-25 FAFSA rollout impacted their ability to send financial aid offers to applicants on time. More than half (51%) reported that FAFSA delays and related issues impacted their ability to originate Pell Grants or Direct Loans. The same share of respondents indicated their ability to predict student enrollments in order to ensure adequate student services were impacted. Thirty-eight percent of respondents indicated their scheduled enrollment deposit deadline was impacted, and the same share reported their ability to disburse financial aid was impacted.

Other new questions in the post-implementation survey aimed to measure the impacts of policy changes from the FAFSA Simplification Act, including the overall student experience with the new FAFSA, changes to the treatment of families with more than one family member contemporaneously enrolled in college, changes in the treatment of small business and family farm owners, and changes to the Pell grant eligibility formula.

Responses were mixed on the student experience with the new FAFSA, with just under half (47%) indicating that students who were not impacted by technical issues had a better experience with the 2024-25 FAFSA compared to prior years and just under a third (31%) responding that their students did not have a better FAFSA experience. Of impacts to families with specific circumstances that experienced a change to how they are treated in the eligibility formula starting in 2024-25, respondents reported the most significant impacts were to families with more than one member enrolled in college, with nearly three-quarters of respondents (73%) indicating their student populations were impacted somewhat or a lot by that change. Just over half of respondents (52%) indicated their student populations were impacted somewhat or a lot by the change to treatment of small businesses, and 45% reported that their student populations were impacted somewhat or a lot by the change to a lot by the change to treatment of family farms. Demographic differences among institutions may explain some or all of the differential impacts reported in these areas since students with certain characteristics may be more likely to attend certain schools (e.g., a religiously-affiliated institution may have more families with multiple children enrolled in college, or a school that offers programs of study in agricultural education might attract more students whose families own a family farm.)

METHODOLOGY

This electronic survey was emailed to at least one contact at NASFAA membership institutions, 2,906 potential respondents. These survey questions were embedded into a larger survey instrument, NASFAA's 2024 Administrative Burden Survey. The survey was open for three weeks and closed on Monday, October 21, 2024. After it was closed,

blank survey responses were cleaned, and the results were approximately 782 respondents who answered the survey questions related to 2024-25 FAFSA Simplification Post-Implementation. This is a 27% response rate.

ACKNOWLEDGMENT

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OVERALL RESULTS

To what extent did the issues with the 2024-25 FAFSA rollout contribute to resource shortages in your office?

| Greatly | 73% |
|------------|-----|
| Somewhat | 23% |
| Not at all | 4% |
| n | 782 |

Please rate the following resources in their effectiveness at helping you navigate the delays and issues associated with the 2024-25 FAFSA launch.

| | Excellent | Good | Average | Poor | Have not used this resource | n |
|---|-----------|------|---------|------|-----------------------------|-----|
| ED Guidance | 3% | 13% | 30% | 51% | 3% | 773 |
| ED Ask-a-Fed or direct emails to FSA topic-specific or individual staff mailboxes | 5% | 13% | 23% | 32% | 27% | 772 |
| ED Webinars | 8% | 23% | 43% | 25% | 2% | 774 |
| ED FAFSA Simplification topics web page | 6% | 21% | 46% | 22% | 4% | 774 |
| ED FAFSA "Issue Alerts" web page | 7% | 24% | 42% | 22% | 5% | 774 |
| ED "FAFSA Updates" web page | 6% | 22% | 42% | 23% | 7% | 775 |
| ED "FAFSA Fast News" blog | 3% | 15% | 34% | 20% | 29% | 772 |
| State/regional association resource(s)/training | 18% | 37% | 25% | 10% | 10% | 773 |
| FSA Training Conference | 12% | 21% | 36% | 24% | 7% | 777 |
| NASFAA SAI Modeling Tool | 23% | 31% | 17% | 5% | 25% | 777 |
| NASFAA FAFSA Simplification checklist | 31% | 41% | 14% | 1% | 12% | 774 |
| NASFAA FAFSA Simplification case studies | 22% | 34% | 16% | 2% | 26% | 774 |
| NASFAA FAFSA Key Dates timeline | 36% | 39% | 14% | 2% | 10% | 778 |

| NASFAA Comment Codes Crosswalk | 45% | 31% | 10% | 2% | 12% | 776 |
|---|-----|-----|-----|----|-----|-----|
| NASFAA Explainers/One-Pagers | 31% | 35% | 11% | 1% | 23% | 774 |
| NASFAA Webinar(s) | 51% | 36% | 8% | 1% | 4% | 777 |
| NASFAA "Off the Cuff" Podcast | 35% | 29% | 12% | 1% | 23% | 776 |
| NASFAA Today's News coverage | 66% | 28% | 4% | 1% | 2% | 779 |
| NASFAA AskRegs | 67% | 24% | 6% | 1% | 3% | 781 |
| Other organization/association resources not listed here (e.g., Vera Institute for Justice, NCAN) | 6% | 19% | 14% | 2% | 60% | 742 |

Do you think NASFAA should continue to advocate for Congress to permit ED to ask questions on the FAFSA about student housing plans, student enrollment status, and/or whether independent students want to provide parental information? Select all that apply

| Yes, NASFAA should continue to push for the student housing question to be added back to the FAFSA | 79% |
|---|-----|
| Yes, NASFAA should continue to push for the independent student option to provide parental information question to be added back to the FAFSA | 30% |
| Yes, NASFAA should continue to push for the student enrollment status question to be added back to the FAFSA | 31% |
| No, NASFAA should not push to have any of these questions added back to the FAFSA | 5% |
| No opinion because my office does not rely on these FAFSA questions | 13% |
| n | 778 |

Please choose the top five barriers to your office's successful implementation of the FAFSA simplification changes on your campus.

| Late ISIR delivery | 64% |
|---|-----|
| ISIR data integrity issues | 62% |
| Lack of guidance from the Department of Education | 60% |
| Late FAFSA opening date | 42% |
| Delay in availability of student corrections process | 41% |
| Unavailability of institutional batch corrections process for all of 2024-25 cycle ¹ | 39% |
| Delay in availability of institutional manual ISIR corrections process | 29% |
| Staffing shortages | 25% |
| Lack of time | 25% |

¹ At the time this survey was administered the Department of Education was on record stating they had abandoned batch corrections for 2024-25.

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| Late announcement that institutional batch corrections process would not be available for 2024-25 | 25% |
|--|-----|
| Student information system (SIS)/financial aid management system (FAMS) provider was not ready for changes | 20% |
| Late processing of paper FAFSAs | 15% |
| Lack of institutional information technology resources | 13% |
| Lack of NSLDS information on ISIRS | 12% |
| Delayed availability of DHS-SAVE processing | 10% |
| Funding shortages | 6% |
| Lack of buy-in from senior leadership | 3% |
| n | 780 |

How much has the change to the treatment of multiple family members enrolled in college at the same time impacted your student population who have other family members concurrently enrolled in college?

| Not at all | 12% |
|------------|-----|
| Somewhat | 49% |
| A lot | 24% |
| Unsure | 16% |
| n | 782 |

How much has the change to treatment of small businesses impacted your student population whose families own small businesses?

| Not at all | 18% |
|------------|-----|
| Somewhat | 43% |
| A lot | 9% |
| Unsure | 30% |
| n | 782 |

How much has the change to treatment of family farms impacted your student population whose families own family farms?

| Not at all | 27% |
|------------|-----|
| Somewhat | 33% |
| A lot | 12% |

| Unsure | 28% |
|--------|-----|
| n | 781 |

Did your institution use PJ to mitigate the impacts of the changes to treatment of multiple family members enrolled in college at the same time, small businesses, or family farms?

| No | 56% |
|------------|-----|
| Sometimes | 33% |
| Frequently | 6% |
| Unsure | 5% |
| n | 781 |

Did your institution use institutional funds to mitigate the impacts of the changes to treatment of multiple family members enrolled in college at the same time, small businesses, or family farms?

| No | 61% |
|------------|-----|
| Sometimes | 23% |
| Frequently | 13% |
| Unsure | 3% |
| n | 778 |

Is your institution seeing an increase in families with low incomes and high assets receiving Pell Grants in 2024-25 as compared to 2023-24 (please estimate to the best of your ability)?

| No | 9% |
|-------------------------------|-----|
| Small increase (<20%) | 42% |
| Moderate increase (21% - 50%) | 26% |
| Large increase (51% - 100%) | 5% |
| Unsure | 19% |
| n | 780 |

Overall, did your students who didn't experience technical issues completing the FAFSA report a better experience with the FAFSA in 2024-25 versus prior years?

| Yes | 47% |
|--------|-----|
| No | 31% |
| Unsure | 22% |
| n | 778 |

Did the delayed FAFSA release and associated errors throughout the processing cycle impact your institution's ability to do any of the following for any of your students (Select all that apply)?

| Ability to send aid offers on schedule | 90% |
|---|-----|
| Ability to keep scheduled enrollment deposit deadline | 38% |
| Ability to issue bills on schedule | 22% |
| Ability to keep scheduled bill due date deadline | 29% |
| Ability to originate Pell Grants or Direct Loans | 51% |
| Ability to disburse aid | 38% |
| Ability to issue credit balance refunds | 16% |
| Ability to predict enrollments to ensure adequate student services (e.g. housing needs, course offerings) | 51% |
| n | 752 |

Please rate your confidence in the Department of Education's ability to provide the following deliverables for successful FAFSA simplification implementation in the 2025-26 award year:

| | Completely confident | Fairly confident | Somewhat confident | Slightly confident | Not confident at all | n |
|--|-------------------------|---------------------|-----------------------|-----------------------|----------------------------|-----|
| Release of timely training opportunities | 1% | 8% | 21% | 32% | 38% | 774 |
| Release of timely updates on processing, including identification of known issues | 1% | 5% | 14% | 28% | 53% | 772 |
| Fix issues identified during testing phase and/or after full FAFSA release | 1% | 3% | 11% | 27% | 59% | 772 |
| Release of timely, helpful technical specifications | 1% | 4% | 13% | 33% | 49% | 769 |
| October 1 release of 2025-26 FAFSA to a limited number of students and schools for testing | 4% | 13% | 17% | 34% | 31% | 770 |
| December 1 release of 2025-26 FAFSA with full functionality except for | 1% | 6% | 13% | 31% | 49% | 772 |

| already-announced delay to batch | | | | | | |
|--|-----|-----|------|------|------|-----|
| corrections process | | | | | | |
| Batch corrections functionality available | | | | | | |
| before the date my institution plans to | 0% | 2% | 7% | 19% | 72% | 771 |
| begin packaging aid | | | | | | |
| Batch corrections functionality available at | 1% | 5% | 11% | 32% | 52% | 772 |
| any time during the 2025-26 aid year | 170 | 576 | 1170 | 5276 | 5270 | |
| Update problematic FAFSA question text, | | | | | | |
| help text, instructions, etc. using feedback | 1% | 4% | 15% | 34% | 46% | 771 |
| from listening sessions and ED's Request for | 1/0 | 470 | 13/0 | 5470 | 4070 | |
| Information | | | | | | |

Respondent Demographics

Full-time equivalent (FTE) enrollment²:

| Under 1,000 | 21% |
|------------------|-----|
| 1,000-4,999 | 47% |
| 5,000-9,999 | 14% |
| 10,000-19,999 | 17% |
| 20,000 and above | 1% |
| n | 782 |

Region

| MASFAA | 26% |
|---------|-----|
| EASFAA | 21% |
| SASFAA | 18% |
| WASFAA | 17% |
| SWASFAA | 10% |
| RMASFAA | 9% |
| Blank | 0% |
| n | 782 |

Sector

| Nonprofit 39% | | |
|---------------|-----------|-----|
| | Nonprofit | 39% |

² As defined by the Integrated Postsecondary Education Data System12-month Enrollment (E12) variable.

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| Community College | 30% |
|-----------------------|-----|
| Public 4-Yr | 25% |
| Proprietary | 3% |
| Graduate/Professional | 2% |
| System | 0% |
| n | 782 |